



OUTGOING TELEGRAM

800712

COPY / OF 15 COPIES

INFO OCT-88 AJS-38 /289 X

DRAFTED BY/8/8IPTARNOFF/NEA/PAB:RULURTONIVK
APPROVED BY/THE SECRETARY
NEA:JACOBSON /MMSUNDENS
S/MSIRKAMMAN
S/8IPTARNOFF
EURIGNAT?MENS
SAC:DAANON
S/8-O:JDRULINSB

-----188874 292245Z /73

FM SECSTATE WASHDC
TO ALL NATO CAPITALS NIACI IMMEDIATE
AMEMBASSY BEIJING NIACI
AMEMBASSY QACCA NIACI IMMEDIATE
AMEMBASSY KINGSTON NIACI IMMEDIATE
AMEMBASSY BUKARA NIACI IMMEDIATE
AMEMBASSY SOGOTA NIACI IMMEDIATE
AMEMBASSY LIMBEVILLE NIACI IMMEDIATE
AMEMBASSY KUWAIT NIACI IMMEDIATE
AMEMBASSY LAGOS NIACI IMMEDIATE
AMEMBASSY MIANEY NIACI IMMEDIATE
AMEMBASSY MANILA NIACI IMMEDIATE
AMEMBASSY TUNIS NIACI IMMEDIATE
AMEMBASSY LA PAZ NIACI IMMEDIATE
AMEMBASSY KATHMANDU NIACI IMMEDIATE
AMEMBASSY ISLAMABAD NIACI IMMEDIATE
AMEMBASSY NEW DELHI NIACI IMMEDIATE
AMEMBASSY JIODA NIACI IMMEDIATE
USINT BAGHDAD NIACI IMMEDIATE
AMEMBASSY ALGIERS NIACI IMMEDIATE
AMEMBASSY CAIRO NIACI IMMEDIATE
AMEMBASSY COLOMBO NIACI IMMEDIATE
AMEMBASSY BELGRADE NIACI IMMEDIATE

SECRET

CODE REVIEW

Section _____

Col. A. Copies manually transferred to O-PACRC

Col. B. Transferred to O-PACRC with additional access controlled by S/S

Col. C. Copies and manually reviewed by S/S

Reviewed by: _____

Date: 16 Dec 1987

540008

DECLASSIFIED



Department of State

OUTGOING
TELEGRAM

SECRET

PAGE 02

STATE 333359

AMEMBASSY BUCHAREST NIACT IMMEDIATE
AMEMBASSY CANBERRA NIACT IMMEDIATE
AMEMBASSY WELLINGTON NIACT IMMEDIATE
AMEMBASSY TOKYO NIACT IMMEDIATE
AMEMBASSY MONROVIA NIACT IMMEDIATE
AMEMBASSY RABAT NIACT IMMEDIATE
AMEMBASSY TRIPOLI NIACT IMMEDIATE
AMEMBASSY NOGADISHU NIACT IMMEDIATE
AMEMBASSY BEIRUT NIACT IMMEDIATE
AMEMBASSY DAMASCUS NIACT IMMEDIATE
AMEMBASSY NAIROBI NIACT IMMEDIATE
AMEMBASSY Doha NIACT IMMEDIATE
AMEMBASSY Abu Dhabi NIACT IMMEDIATE
AMEMBASSY SANA NIACT IMMEDIATE
AMEMBASSY MUSCAT NIACT IMMEDIATE
AMEMBASSY AMMAN NIACT IMMEDIATE
AMEMBASSY NOUAKCHOTT NIACT IMMEDIATE
AMEMBASSY DJIBOUTI NIACT IMMEDIATE
AMEMBASSY KHARTOUM NIACT IMMEDIATE
AMEMBASSY JAKARTA NIACT IMMEDIATE
AMEMBASSY KUALA LUMPUR NIACT IMMEDIATE
AMEMBASSY SARAGO NIACT IMMEDIATE
AMEMBASSY BUJARENA NIACT IMMEDIATE
AMEMBASSY SINGAPORE NIACT IMMEDIATE
AMEMBASSY DAR ES SALAAM NIACT IMMEDIATE
AMEMBASSY ADDIS ABABA NIACT IMMEDIATE
AMEMBASSY BANGKOK NIACT IMMEDIATE
INFO USMISSION USUN NEW YORK IMMEDIATE
WHITE HOUSE IMMEDIATE 0800
CINCPAC HONOLULU HI IMMEDIATE
CINCEUR VAININGEN GE IMMEDIATE

SECRET STATE 333359

SECRET

DECLASSIFIED



Department of State

OUTGOING
TELEGRAM

SECRET

PAGE 03

STATE 333350

MILITARY ADDRESSEES TREAT AS SPECAT EXCLUSIVE

E.O. 120651 GUS 12/20/83 (TARPOFF, P.)

AG81 PEPK, AF, UR, US

SUBJECT: SOVIET ACTIONS IN AFGHANISTAN

1. (SECRET - ENTIRE TEXT)

2. SEPTEL WILL CONTAIN OUR LATEST ASSESSMENT OF SOVIET ACTIONS RELATED TO AFGHANISTAN AND THE INSTALLATION OF A NEW REGIME UNDER BABRAK KARMAL. ACTION ADDRESSEES SHOULD BRIEF MOST GOVERNMENTS SOONEST AT HIGHEST AVAILABLE LEVEL ON THIS INFORMATION AND ALSO MAKE THE FOLLOWING ADDITIONAL POINTS:

--RECENT SOVIET MILITARY MOVES AND THEIR ROLE IN THE INSTALLATION OF A NEW REGIME IN AFGHANISTAN SHOULD BE A SUBJECT OF GRAVE CONCERN FOR THE ENTIRE INTERNATIONAL COMMUNITY AND NOT JUST THOSE COUNTRIES IN SOUTH ASIA. THE SOVIET UNION HAS BOTH OCCUPIED A SOVEREIGN COUNTRY MILITARILY AND BEEN PARTY TO THE REMOVAL OF THE GOVERNMENT THAT ALLEGEDLY INVITED SOVIET FORCES IN. WE BELIEVE THIS REPRESENTS A QUALITATIVELY NEW STAGE IN THE USE OF SOVIET MILITARY POWER AGAINST OTHER COUNTRIES.

--WE HAVE FIRST-HAND EVIDENCE OF A DIRECT SOVIET ROLE IN THE FIGHTING WHICH OCCURRED IN KABUL DURING THE EVENING

OF DECEMBER 27 IN CONNECTION WITH THE COUP WHICH INSTALLED FORMER DEPUTY PRIME MINISTER BABRAK KARMAL IN POWER AND LED TO THE SUMMARY EXECUTION OF THE PRIME MINISTER AND MEMBERS OF HIS FAMILY.

SECRET

DECLASSIFIED



Department of State

OUTGOING
TELEGRAM

SECRET

PAGE 04

STATE 303350

THIS BLATANT SOVIET ACTION IN IMPOSING, THROUGH DIRECT INTERVENTION, A REGIME ON THE AFGHAN PEOPLE WHICH HAS SUMMARILY EXECUTED THE PREVIOUS PRESIDENT RAISES FUNDAMENTAL QUESTIONS ABOUT SOVIET INTENTIONS. REFERENCES BY THE SOVIET UNION TO ARTICLE 51 OF THE UN CHARTER AND THE TERMS OF THEIR 1978 TREATY OF PEACE AND FRIENDSHIP WITH AFGHANISTAN CAUSE US TO WONDER IF MOSCOW IS NOT SEEKING TO APPLY THE BREXKNEY DOCTRINE IN WIDER AREAS. THE EXTENT TO WHICH THEY CAN GET AWAY WITH THIS ARGUMENT WILL DEPEND HEAVILY ON THE REACTION OF THE INTERNATIONAL COMMUNITY. WE WANT TO MAKE CLEAR THAT THE US HAS NOT INTERFERED IN AFGHANISTAN'S INTERNAL AFFAIRS AND HAS CONSISTENTLY MADE KNOWN ITS OPPOSITION TO ANY OUTSIDE INTERFERENCE IN AFGHANISTAN.

WE WILL SHARE FURTHER INFORMATION AS THE SITUATION CONTINUES TO EVOLVE. WE WILL ALSO WANT TO CONSULT ON WHAT THE INTERNATIONAL COMMUNITY MAY WANT TO DO TO PROTEST THE SOVIET ACTIONS. (FYI: AT THIS POINT WE ARE NOT ENCOURAGING UN ACTION WHICH MIGHT DEFLECT ATTENTION FROM THE UP- COMING SECURITY COUNCIL CONSIDERATION OF THE IRANIAN ISSUE. END FYI.)

WE WOULD APPRECIATE ADDRESSEES SHARING WITH US ANY INFORMATION AVAILABLE TO THEM AS WELL AS THEIR ASSESSMENT OF THE SIGNIFICANCE OF THESE DEVELOPMENTS FOR REGIONAL AND WORLD PEACE AND STABILITY.

WE WOULD ENCOURAGE MOST GOVERNMENTS TO MAKE THEIR PROFOUND CONCERN ABOUT THE SOVIET ROLE IN AFGHANISTAN CLEAR IMMEDIATELY TO THE SOVIET UNION BOTH IN MOSCOW AND IN CAPITALS AND THROUGH THEIR PUBLIC STATEMENTS.

SECRET

21-
Sht
3330.7



DECLASSIFIED

Department of State

OUTGOING
TELEGRAM

SECRET

PAGE 05

STATE 333359

3. FOR MOSLEM AND NON-ALIGNED COUNTRIES: YOU SHOULD OMAN
ON THE FOLLOWING ADDITIONAL POINTS AT YOUR DISCRETION:

--WE HAVE OVER THE YEARS RESPECTED AFGHANISTAN'S NON-
ALIGNMENT.

--RECENT SOVIET ACTIONS SEVERELY LIMIT AFGHANISTAN'S
ABILITY

TO MAKE INDEPENDENT JUDGMENTS ON ITS OWN FOREIGN
POLICY AND RAISE BASIC QUESTIONS AS TO THE REALITY OF
AFGHANISTAN'S INDEPENDENCE ITSELF. SINCE AFGHANISTAN HAS

A NON-ALIGNED NATION, THE SOVIET ACTIONS RAISE GRAVE
QUESTIONS FOR THE NON-ALIGNED MOVEMENT.

--WE APPRECIATE THAT MOSLEM NATIONS IN PARTICULAR WOULD BE
DEEPLY CONCERNED ABOUT SOVIET EFFORTS TO IMPOSE A REGIME
WITH AN ALIEN IDEOLOGY UPON AN UNWILLING MOSLEM POPULACE,
IRRESPECTIVE OF THE PROFESSIONS OF SUCH A REGIME TO
RESPECT ISLAM.

--IT SEEMS TO US THAT ALL NON-ALIGNED AND MUSLIM NATIONS
WILL WANT TO SPEAK OUT FORCEFULLY AGAINST THESE DEVELOP-
MENTS.

4. FYI: THE SOVIETS HAVE ARGUED THAT THEIR INVOLVEMENT IN

AFGHANISTAN IS AT THE INVITATION OF THE "LEADERSHIP OF
THE STATE OF AFGHANISTAN" AND IN ACCORD WITH THE PROVISIONS
OF THE 1978 SOVIET-AFGHAN PEACE AND FRIENDSHIP TREATY.

IF
THIS POINT IS RAISED, YOU MAY NOTE THAT THERE IS NO
EVIDENCE THAT THE PREVIOUS GOVERNMENT INVITED SOVIET
COMBAT FORCES IN. SINCE THE SOVIETS ARE LIKELY TO BE
SENSITIVE TO THE FACT THAT THEIR INTERVENTION IN AFGHANIS-

SECRET

DECLASSIFIED

Department of State

OUTGOING
TELEGRAM



SECRET

PAGE 06

STATE 33339

TAN MAY INCUR SIGNIFICANT POLITICAL COSTS IN THE NON-ALIGNED AND MUSLEM WORLD, WE WANT TO ENCOURAGE OPPOSITION IN THESE AREAS TO THE SOVIET ROLE IN AFGHANISTAN. YOU CAN USE THIS ARGUMENT TO PARTICULAR EFFECT IN NATIONS WHICH HAVE PEACE AND FRIENDSHIP TREATIES WITH THE USSR.

B. FYI: WE HAVE NOT YET TAKEN ANY DECISION ON THE FUTURE OF OUR RELATIONSHIP WITH THE NEW REGIME. END FYI.

C. FOR BELGRADE AND BUCHAREST: YOU SHOULD MAKE A SPECIAL EFFORT TO ENCOURAGE YOUR HOST GOVERNMENTS TO MAKE A MAJOR ISSUE OF AFGHAN DEVELOPMENTS IN THE NON-ALIGNED CONTEXT.
VANCE

SECRET